FINANCIAL STATEMENTS

AND

 $\frac{\text{INDEPENDENT AUDITOR'S}}{\text{REPORT}}$

YEAR ENDED
SEPTEMBER 30,2019



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INDEPENDENT AUDITOR'S REPORT

To the Commissioners Court Sterling County, Texas:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Sterling County, Texas (the County), as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of

Sterling County, Texas, as of September 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension information on pages 3–9 and 37-41 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Sterling County, Texas' basic financial statements. The other supplementary schedules on pages 42-47 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 6, 2020, on our consideration of Sterling County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Sterling County, Texas' internal control over financial reporting and compliance.

Roberts & McGee, CPA

Roberts + Meyes, CPA

Abilene, Texas, February 6, 2020

As management of Sterling County we offer readers of Sterling County, Texas' financial statements this narrative overview and analysis of the financial activities of Sterling County, Texas for the fiscal year ended September 30, 2019.

Financial Highlights

Government-Wide Financial Statements

- The assets of the governmental activities of Sterling County exceeded its liabilities at the close of the most recent fiscal year by \$13,102,689 (net position). Of this amount, \$5,805,865 (unrestricted) may be used to meet the government's ongoing obligations to citizens. \$5,653,560 of the County's equity is invested in capital assets, net of related debt; and \$1,643,264 of the County's equity is restricted for special revenue funds and debt service.
- The assets of the business-type activities of Sterling County exceeded its liabilities at the close of the most recent fiscal year by \$1,723,555 (net position). Of this amount, \$1,050,723 (unrestricted) may be used to meet the government's ongoing obligations. \$672,832 of the County's equity is invested in capital assets.
- The net position (*equity*) of the governmental activities of the County increased by \$1,413,061 during the 2019 fiscal year, and net position (*equity*) of the business-type activities of the County increased by \$145,074 during the 2019 fiscal year.

Fund Financial Statements

- As of the close of the current fiscal year, Sterling County's general fund reported an ending unassigned fund balance of \$4,118,808. This fund balance reflects an increase of \$296,547 over the prior year unassigned fund balance.
- In the road & bridge fund, the fund balance increased \$30,127 for the current year.
- The proprietary fund which reports on the operations of the nursing home reflects an increase in net position for the current year of \$145,074.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Sterling County's basic financial statements. Sterling County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

The *statement of net position* presents information on all of Sterling County's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Sterling County is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

The government-wide financial statements reflect functions of Sterling County that are principally supported by taxes and intergovernmental revenues (*governmental activities*). The governmental activities of Sterling County include general administration, judicial, legal, public facilities, road and bridge, public safety, health and welfare, and other supported services. The government-wide financial statements can be found on pages 10-11 of this report.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Sterling County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Sterling County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus on governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenue, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Sterling County has three governmental fund types which are the general fund, special revenue funds, and, debt service fund. Information is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, road & bridge fund, and debt service fund, which are considered to be major funds. Data from the other non-major governmental funds is combined into the aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements. The governmental fund financial statements can be found on pages 12-17 of this report.

Sterling County adopts an annual appropriated budget for the general fund, the road & bridge fund, and various other special revenue funds. Budgetary comparison schedules have been provided for the general fund and the road & bridge fund to demonstrate compliance with the budgets on pages 37-38.

Proprietary funds. Sterling County maintains one proprietary fund which is the Nursing Home Fund. This fund charges for the services it provides to residents of the nursing home. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the County's proprietary fund is the same as the business-type activities reported in the government-wide statements, but it provides more detail and additional information, such as cash flows, for the proprietary fund. The proprietary fund financial statements can be found on pages 18-20 of this report.

Fiduciary funds. Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent for other governmental units. The County's fiduciary funds are all reported as agency funds. Agency funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's basic programs. The basic agency fund financial statement can be found on page 21.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22-36 of this report.

Other information. The combining statements referred to earlier in connection with the non-major governmental funds are presented immediately following the required supplementary information. These statements can be found on pages 42-45 of this report. Combining financial statements for the aggregated component units are also provided as other supplemental information and can be found on pages 46-47.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Sterling County, assets exceeded liabilities by \$11,379,134 in the governmental activities and \$1,723,555 in the business-type activities at the close of the most recent fiscal year.

\$5,653,560 of Sterling County's total net position (43 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment), net of related debt. Sterling County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending.

Sterling County's Net Position

	Governme	ental Activities
	2019	2018
Current assets \$	6,054,575	\$ 5,621,331
Non-current assets	5,894,157	5,999,301
Total Assets	11,948,732	11,620,632
Deferred Outflows - Pension	514,406	261,596
Total Assets and Deferred Outflows	12,463,138	11,882,228
Current liabilities	888,290	833,721
Long-term liabilities		760,000
Total Liabilities	888,290	1,593,721
Deferred Inflows - Pension	195,714	322,434
Total Liabilities and Deferred Outflows	1,084,004	1,916,155
Net investment in capital assets	4,980,728	3,920,466
Restricted	1,643,264	1,568,057
Unrestricted	4,755,142	4,477,550
Total Net Position \$	11,379,134	

Sterling County's Changes in Net Position

		Governmental A	Activities
Revenues:		2019	2018
Program Revenues:		_	
Charges for services	\$	833,756 \$	715,194
Operating grants & contributions		181,701	69,479
General Revenues			
Property taxes		4,521,879	3,598,112
Investment earnings		82,694	53,078
Other income		254,410	116,680
Transfers		(824,161)	(566,839)
Total Revenues		5,050,279	3,985,704
Expenses			
General government		633,692	583,757
Road and bridge		726,337	881,256
County judge		96,896	88,595
County and district clerk		132,524	129,746
Justice of the peace		104,648	97,920
County attorney		90,286	87,740
County treasurer		71,006	65,765
County tax collector		100,227	96,704
County building operations		298,078	246,715
County sheriff		460,065	341,404
County agent		69,154	65,114
Trapper		76,800	73,800
Senior citizens		37,400	37,400
Volunteer fire department		77,113	77,113
EMS		273,588	270,228
Clinic		369,736	337,251
Interest and debt issuance costs		19,668	34,047
Total expenses	_	3,637,218	3,514,555
Change in Net Position		1,413,061	471,149
Beginning Net Position		9,966,073	9,494,924
Ending Net Position	\$	11,379,134 \$	9,966,073
Eliang For Footboll	=	Σ1,5 / Σ,12 : Ψ	2,200,073

	_	Business-T	уре	e Activities
		2019		2018
Current assets	\$	596,402	\$	368,551
Non-current assets	_	854,402	_	1,415,143
Total Assets		1,450,804		1,783,694
Deferred Outflows - Pension	_	608,570		309,573
Total Assets and Deferred Outflows		2,059,374		2,093,267
Current liabilities	_	104,388		133,214
Total Liabilities		104,388		133,214
Deferred Inflows - Pension		231,611	_	381,572
Total Liabilities and Deferred Outfloo	WS	335,999		514,786
Net investment in capital assets		672,832		736,063
Unrestricted		1,050,723		842,418
Total Net Position	\$	1,723,555	\$	1,578,481

	 Business-Type Activities				
Revenues:	2019	2018			
Program Revenues:					
Charges for services	\$ 1,749,256 \$	1,570,621			
Operating grants & contributions	253,883	105,382			
General Revenues					
Other revenue	12,585	7,123			
Transfers	 824,161	566,839			
Total Revenues	 2,839,885	2,249,965			
Expenses					
Nursing home	2,694,811	2,499,783			
Total expenses	2,694,811	2,499,783			
Change in Net Position	145,074	(249,818)			
Beginning Net Position	 1,578,481	1,828,299			
Ending Net Position	\$ 1,723,555 \$	1,578,481			

FINANCIAL ANALYSIS OF THE GOVERNMENTS FUNDS

As noted earlier, Sterling County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of Sterling County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Sterling County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Sterling County's governmental general fund reported an ending fund balance of \$4,224,208, which is generally unassigned and available for spending at the County's discretion. The road and bridge fund reported an ending fund balance of \$1,023,939 which is restricted for road and bridge operations.

Fund Budgetary Highlights

The original budget for the general fund reflected a balanced budget. The adjusted budget reflected a deficit of \$37,528. The actual expenditures were \$345,227 less than the final budgeted amounts, and actual revenues were \$63,536 less than was budgeted.

The original and the final amended budgets for the road and bridge fund reflect a balanced budget. The actual expenditures were \$47,212 less than the final budgeted amounts, and actual revenues were \$17,085 less than was budgeted.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets Sterling County's investment in capital assets for its governmental activities amounts to \$5,740,728 (net of accumulated depreciation), and the investment in capital assets for its business-type activities amounts to \$672,832 (net of accumulated depreciation) as of September 30, 2019. This investment in capital assets includes land, buildings and improvements, infrastructure, and equipment.

Sterling County's Capital Assets

(net of depreciation)

_	Governmental Activities					
	2019		2018			
\$	6,238	\$	6,238			
	810,082		749,746			
	3,329,412		3,444,762			
	988,738		911,792			
_	606,258		312,928			
\$	5,740,728	\$	5,425,466			
	<u>-</u>	\$ 6,238 810,082 3,329,412 988,738 606,258	\$ 6,238 \$ 810,082 3,329,412 988,738 606,258			

Sterling County's Capital Assets

(net of depreciation)

	-	Business-Type Activities					
	_	2019	2018				
Buildings and improvements	\$	631,949	\$	683,014			
Furniture and equipment	_	40,883		53,049			
Total	\$	672,832	\$	736,063			

Additional information on Sterling County's capital assets can be found in Note 5 on pages 29 and 30 of this report.

Debt Administration

Sterling County has long-term debt in the form of tax notes within the governmental activities of the County. As of September 30, 2019, the County had long term liabilities as follows:

Governmental Activities:

Tax Notes – Series 2014

\$ 760,000

Additional information on Sterling County's long-term debt can be found in Note 6 on page 31 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- Sterling County adopted a 2019 property tax rate effective for its 2020 fiscal year of .537893 per \$100 property valuation. This is compared to the 2018 year tax rate of .526177 per \$100 property valuation. The 2019 tax rate is composed of .449317 for maintenance and operations and .088576 for I&S.
- The 2020 fiscal year budget was approved by the County in September of 2019. The General Fund budgeted revenues for FY 2020 were \$4,423,978 which is comparable to the FY 2019 budgeted revenues of \$4,419,720.

Requests for Information

This financial report is designed to provide a general overview of Sterling County's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County Treasurer, Sterling County, Box 819, Sterling City, Texas 76951.



STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	Primary	Gov	vernment				
	Governmental		Business-Type				Component
	Activities	_	Activities	_	Total		Units
ASSETS		_					
Current:							
Cash and cash investments \$	3,715,641	\$	416,271	\$	4,131,912	\$	50,854
Investments	2,120,000				2,120,000		
Property tax receivable, net	35,480				35,480		
Accounts receivable, net	71,010		120,776		191,786		
Accrued interest receivable	7,044				7,044		
Prepaid insurance	105,400		59,355	_	164,755		
Total current assets	6,054,575	_	596,402		6,650,977		50,854
Non-current:							
Capital assets							
Non-depreciable capital assets	6,238				6,238		
Depreciable capital assets, net	5,734,490		672,832		6,407,322		277,958
Net pension asset	153,429		181,570		334,999		
Total non-current assets	5,894,157		854,402		6,748,559		277,958
DESERBED OF THE OWG OF BEGOVENING							
DEFERRED OUTFLOWS OF RESOURCES	514 406		(00.750		1 100 156		
Deferred outflows - pension	514,406		608,750	_	1,123,156		
Total Assets and Deferred Outflows of							
Resources	12,463,138		2,059,554	_	14,522,692		328,812
LIABILITIES							
Current:							
Accounts payable	48,869		30,146		79,015		1,462
Accrued payroll expenses	.0,009		68,013		68,013		1,.02
Due to other governmental entities	79,421		00,012		79,421		
Due to others	75,121		6,229		6,229		
Long term liabilities:			0,223		0,==>		
Due within one year	760,000				760,000		
Due after one year:	, , , , , , ,				,		
Tax notes							
Total Liabilities	888,290	-	104,388	_	992,678		1,462
DEFENDED INFLOWS OF DESCRIPCES							
DEFERRED INFLOWS OF RESOURCES	105.514		221 (11		405.005		
Deferred inflows - pension	195,714		231,611	_	427,325		
NET POSITION							
Net investment in capital assets	4,980,728		672,832		5,653,560		277,958
Restricted	1,643,264		- · -,~- -		1,643,264		,- = 0
Unrestricted	4,755,142	_	1,050,723	_	5,805,865		49,392
Total Net Position \$	11,379,134	\$	1,723,555	\$	13,102,689	_	327,350

The accompanying notes are an integral part of the financial statements.

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

				Program Revenue					
			_			Operating		Capital	
				Charges for		Grants and		Grants and	
Functions/Programs		Expenses	_	Services	_	Contributions	_	Contributions	
Primary Government:									
Governmental Activities:									
General government	\$	633,692	\$	71,513	\$	173,386	\$		
Road and bridge		726,337		116,271					
County judge		96,896		39,537		6,409			
County and district clerk		132,524		55,087		1,544			
Justice of the peace		104,648		339,257					
County attorney		90,286		1,365					
County treasurer		71,006							
County tax collector		100,227		15,026					
County building operations		298,078							
County sheriff		460,065		2,300		362			
County agent		69,154							
Trapper		76,800							
Senior citizens		37,400							
Volunteer fire department		77,113							
EMS		273,588		84,747					
Clinic		369,736		108,653					
Interest and debt issuance costs		19,668							
Total governmental activities		3,637,218		833,756	-	181,701	_		
Business-type activities:									
Nursing home operations		2,694,811		1,749,256		253,883			
Total business-type activities	_	2,694,811	_	1,749,256		253,883	_		
Total Primary Government	\$	6,332,029	\$_	2,583,012	\$	435,584	\$		
Component Units:									
Fire Department	\$	61,933	\$		\$	52,959	\$		
Senior Citizens		58,320		6,589		40,494			
Total component units	\$	120,253	\$	6,589	\$	93,453	\$		

General revenues:

Property taxes Investment earnings Other income Transfers Total general revenues Change in net position

Net position - beginning

Net position - ending

The accompanying notes are an integral part of the financial statements.

_	Primary 0			
	Governmental	Business-type		Component
_	Activities	Activities	-	Units
\$	(388,793)			
	(610,066)			
	(50,950)			
	(75,893)			
	234,609			
	(88,921)			
	(71,006)			
	(85,201)			
	(298,078)			
	(457,403)			
	(69,154)			
	(76,800)			
	(37,400)			
	(77,113)			
	(188,841)			
	(261,083)			
-	(19,668)			
-	(2,621,761)			
		\$ (691,672)		
		(691,672)		
	(2 (24 7 (1)	(504.5=0)		
-	(2,621,761)	(691,672)		
			\$	(8,974)
				(11,237)
-			-	(20,211)
			-	
	4,521,879			
	82,694			13
	254,410	12,585		345
	(824,161)	824,161		545
-	4,034,822	836,746	-	358
-	1,413,061	145,074	-	(19,853)
	9,966,073	1,578,481		347,203
-	, ,	,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,- ,		
\$_	11,379,134	\$ 1,723,555	\$	327,350

<u>BALANCE SHEET - GOVERNMENTAL FUNDS</u> SEPTEMBER 30, 2019

		General Fund		Road & Bridge Fund	Debt Service Fund
ASSETS	_		_		
Cash and cash investments	\$	2,393,557	\$	1,021,391 \$	35,025
Investments		1,800,000			
Property tax receivable, net		29,194			6,286
Accounts receivable, net		67,336		3,674	
Accrued interest receivable		6,641			
Prepaid insurance		105,400			
Total Assets	\$	4,402,128	\$ _	1,025,065 \$	41,311
LIABILITIES					
Liabilities:					
Accounts payable	\$	45,972	\$	1,126 \$	1,771
Due to state	_	79,421	_		
Total liabilities		125,393	-	1,126	1,771
DEFERRED INFLOWS OF RESOURCES					
Deferred revenue - property tax		52,527	_		6,286
Total deferred inflows of resources	_	52,527	-		6,286
FUND BALANCE					
Nonspendable for prepaids		105,400			
Restricted:					
Special revenue				1,023,939	
Debt service					33,254
Unassigned		4,118,808	_		
Total fund balance		4,224,208	_	1,023,939	33,254
Total Liabilities, Deferred Inflows of Resources					
and Fund Balance	\$	4,402,128	\$	1,025,065 \$	41,311

The accompanying notes are an integral part of the financial statements.

Nonmajor		Total
Governmental		Governmental
Funds		Funds
	-	
\$ 265,668	\$	3,715,641
320,000		2,120,000
		35,480
		71,010
403		7,044
		105,400
	•	
\$ 586,071	\$	6,054,575
	•	
\$	\$	48,869
		79,421
		128,290
	•	
	_	58,813
	_	58,813
	-	
		105,400
586,071		1,610,010
		33,254
		4,118,808
586,071		5,867,472
\$ 586,071	\$	6,054,575

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET $\frac{\text{TO THE STATEMENT OF NET POSITION}}{\text{SEPTEMBER 30, 2019}}$

Total fund balances - governmental funds	\$	5,867,472
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds balance sheet. At the beginning of the year, the cost of these assets was \$8,484,652 and the accumulated depreciation was \$3,059,186.		5,425,466
Current year capital outlays are expenditures in the fund financial statements, but are shown as increases to capital assets in statement of net position.		731,826
Depreciation expense decreases net position, but is not recorded in the fund financial statements.		(416,564)
Long term debt is not due and payable in the current period and, therefore, it is not reported in governmental funds. Long term debt is recognized in the government-wide statements which decreases net position.		(760,000)
Deferred revenue are recorded in the fund financial statements, but the revenue is recognized in the governmental-wide financial statements.		58,813
Included on the government-wide financial statements is the recognition of the County's proportionate share of the net pension asset of \$153,429, and a deferred outflow of resouces of \$516,406, and a deferred inflow of \$195,714. The net effect is to increase net position.	_	472,121
Net position of governmental activities - statement of net position	\$	11,379,134

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN <u>FUND BALANCES - GOVERNMENTAL FUNDS</u> FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General Fund	Road & Bridge Fund	Debt Service Fund
REVENUES		_	
Property taxes	\$ 3,200,263	\$ 526,912	\$ 774,733
Licenses and permits		115,150	
Fees	136,838	1,121	
Fines and forfeitures	343,481		
Clinic revenue	108,653		
Investment earnings	58,008	19,061	58
Rental revenues	2,400		
Intergovernmental	173,386		
EMS revenue	84,747		
Miscellaneous	248,408	17,480	
Total revenues	4,356,184	679,724	774,791
EXPENDITURES		_	
Current:			
General government	566,542		
Road and bridge		492,613	
County judge	94,575		
County and district clerk	129,550		
Justice of the peace	102,166		
County attorney	88,043		
County treasurer	69,473		
County tax collector	98,141		
County building operations	219,610		
County sheriff	426,672		
County agent	63,939		
Trapper	76,800		
Senior citizens	37,400		
Volunteer fire department	50,000		
Clinic	359,684		
EMS	231,354		
Capital outlay	586,320	156,984	
Debt service			764,668
Total expenditures	3,200,269	649,597	764,668
Excess (deficiency) of revenues		_	
over expenditures	1,155,915	30,127	10,123
OTHER FINANCING SOURCES (USES)	•	_	
Transfers out	(824,161)	<u> </u>	
Total other financing sources (uses)	(824,161))	
Net Change in Fund Balance	331,754	30,127	10,123
Fund Balance - Beginning	3,892,454	993,812	23,131
Fund Balance - Ending	\$ 4,224,208	\$ 1,023,939	\$ 33,254

The accompanying notes are an integral part of the financial statements.

	Nonmajor Governmental Funds		Total Governmental Funds
_	Tunds	_	Tunus
\$	28,257	\$	4,530,165
Φ	20,237	Ф	
	41.266		115,150
	41,366		179,325
			343,481
			108,653
	5,567		82,694
			2,400
	8,315		181,701
			84,747
			265,888
-	83,505	•	5,894,204
-	32,232	-	-,
	53,548		620,090
	33,340		492,613
			94,575
			,
			129,550
			102,166
			88,043
			69,473
			98,141
			219,610
			426,672
			63,939
			76,800
			37,400
			50,000
			359,684
			231,354
			743,304
			764,668
_	53,548	-	4,668,082
_	33,340	-	4,000,002
_	29,957	-	1,226,122
_		_	(824,161)
_		_	(824,161)
_			
	29,957		401,961
	556,114		5,465,511
\$	586,071	\$	5,867,472

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net change in fund balance - governmental funds	\$ 401,961
Amounts reported for governmental activities in the statement of activities (SOA) are different because:	
Current year capital outlays are expenditures in the fund financial statements, but are shown as increases to capital assets in statement of net position.	731,826
Depreciation expense is not reflected in the governmental funds, but is recorded in the government-wide financial statements as an expense and an increase to accumulated depreciation. The net effect of the current year depreciation expense of \$416,564 is to decrease net position.	(416,564)
The current year issuance of long term debt provides current financial resources to governmental funds, while repayment of the principal of long term debt consumes the current financial resources of governmental funds. The net effect of recognizing current issuance and payments on long term debt in the government-wide financial statements is a net increase to net position of \$745,000.	745,000
Other long-term assets are not available to pay for current-period expenditures and therefore, are deferred in the governmental funds. The current year adjustment to revenue recognized in the government-wide financial statements is \$8,286. This results in a increase in net position	(8,286)
Certain expenditures for pension that are recorded to the fund financial statements must be recorded as deferred outflows of resources. The County's share of the unrecognized deferred inflows and outflows for TCDRS as of the measurement date must be amortized and the County's proportionate share of the pension expense must be recognized. These cause the change in net position to decrease in the amount of \$40,876.	 (40,876)
Net position of governmental activities - statement of net position	\$ 1,413,061

STATEMENT OF NET POSITION $\frac{PROPRIETARY\ FUND}{SEPTEMBER\ 30,\ 2019}$

		Nursing Home
ASSETS:		
Current Assets:		
Cash and cash investments	\$	416,271
Accounts receivable, net		120,776
Prepaid expense		59,355
Total Current Assets		596,402
Noncurrent Assets:		
Depreciable capital assets, net		672,832
Net pension asset		181,570
Total Noncurrent Assets		854,402
DEFERRED OUTFLOWS OF RESOURCES		608,750
Deferred outflows - pension related		_
Total Assets and Deferred Outflows of Resources	_	2,059,554
LIABILITIES:		
Accounts payable		30,146
Accrued payroll expenses		68,013
Due to others		6,229
Total Liabilities	_	104,388
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows - pension related		231,611
NET POSITION:		
Net investment in capital assets		672,832
Unrestricted		1,050,723
Total Net Position	\$	1,723,555

STATEMENT OF REVENUE, EXPENSES AND CHANGES IN <u>NET POSITION - PROPRIETARY FUND</u> YEAR ENDED SEPTEMBER 30, 2019

		Nursing Home
OPERATING REVENUE:		Tionic
Resident revenue	\$	1,745,920
State QIPP Funds		253,883
Other operating revenue		12,585
Donations		3,336
Total Operating Revenue	_	2,015,724
OPERATING EXPENSES:		
Nursing		823,849
Medical supplies		93,208
Consultants and management fees		214,191
Activities		25,832
Medical records		36,023
Dietary		241,160
Laundry		123,031
Therapy		215,723
Other operating		921,794
Total Operating Expenses	_	2,694,811
Operating Income	_	(679,087)
NON-OPERATING REVENUE (EXPENSES)		
Transfers in		824,161
Total Non-operating Revenue (Expenses)	_	824,161
CHANGE IN NET POSITION		145,074
NET POSITION - BEGINNING	_	1,578,481
NET POSITION - ENDING	\$	1,723,555

STATEMENT OF CASH FLOWS - PROPRIETARY FUND YEAR ENDED SEPTEMBER 30, 2019

		Nursing Home
CASH FLOWS FROM OPERATING ACTIVITIES:		
Receipts from resident services	\$	1,758,817
Receipts from state QIPP program		253,883
Payments to employees and related taxes and benefits		(1,535,695)
Payments to consultants and management company		(429,915)
Payments to suppliers		(232,523)
Payments to others		(408,832)
Net cash provided (used) by operating activities	_	(594,265)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		
Operating transfers in		824,161
Net cash provided (used) by noncapital financing activities	_	824,161
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Acquisition and construction of capital assets		
Net cash provided (used) by capital and related financing activities	_	
CASH FLOWS FROM INVESTING ACTIVITIES:		
Net cash provided (used) by investing activities	_	<u>-</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		229,896
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR		186,375
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$	416,271
RECONCILIATION OF OPERATING INCOME TO NET CASH		
PROVIDED BY OPERATING ACTIVITIES:		
Operating income (loss)	\$	(679,087)
Adjustments to reconcile operating income to net	Ψ	(075,007)
cash used by operating activities:		
Depreciation		63,231
(Increase) decrease in accounts receivable		(4,686)
(Increase) decrease in prepaid assets		6,731
(Increase) decrease in pension related assets		48,372
Increase (decrease) in accounts payable		(24,900)
Increase (decrase) in accrued payroll		(5,588)
Increase (Decrease) in due to others		1,662
Net cash used by operating activities	\$	(594,265)

BALANCE SHEET - FIDUCIARY FUNDS SEPTEMBER 30, 2019

		Agency Funds
ASSETS		
Cash and investments	\$	79,241
Total Assets	\$ <u></u>	79,241
LIADH THE		
LIABILITIES	\$	70.241
Due to Others	\$	79,241
Total Liabilities	\$	79,241

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 1: REPORTING ENTITY

Primary Government

Sterling County, Texas (the County) is a public corporation and political subdivision of the State of Texas. The Commissioners Court, which is made up of four Commissioners and the County Judge, is the general governing body of the County in accordance with Article 5, Paragraph 18 of the Texas Constitution. The County provides the following services as authorized by the statutes of the State of Texas: general government, road and bridge, County judge, County and District clerk, Justice of the Peace, County attorney, County treasurer, County tax collector, County building operations, nursing home operations, County sheriff, County agent, and trapper.

The accompanying basic financial statements present the government and its discretely presented component units defined according to criteria in GASB Statement No. 14, *The Financial Reporting Entity*.

Discretely Presented Component Units

The Senior Citizens Center is a non-profit entity which is subsidized by the County with operational funds and is utilizing county owned buildings to conduct services to the County. The Center is governed by a separate board which is not appointed by the County Commissioners but reports monthly to them.

The Sterling Volunteer Fire Department was organized in 1963 and is governed by a nine-person Board of Directors. The Fire Department is subsidized annually by the County. The principal functions of the Fire Department are to save lives and to protect property endangered by fire or other disasters in Sterling County, Texas.

NOTE 2: GOVERNMENT WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by the program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for proprietary and governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

NOTE 3: MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMEMENT PRESENTATION

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements by the provider have been met.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 3: MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMEMENT PRESENTATION - continued

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Property taxes, sales taxes, franchise taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources. All other revenue items are considered to be measurable and available only when cash is received by the government.

The County reports the following major governmental funds:

<u>General Fund</u> - The General Fund is the government's primary operating fund. It accounts for all financial resources of the County, except those required to be accounted for in another fund.

<u>Road & Bridge Fund</u> –The Road & Bridget Fund accounts for financial resources restricted for the purpose of repairing roads and bridges and related expenditures.

<u>Debt Service Fund</u> – The Debt Service Fund is used to collect the property taxes to fund the County's debt payments and the expenditures related to debt service.

The County reports the following major proprietary fund:

<u>Nursing Home Fund</u> – This fund is used to account for the activities of the County's Nursing Home which is operated in a manner similar to a private business enterprise. The Nursing Home is supported by resident charges, state revenues, and subsidies from the County when needed to cover operational expenses.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 3: MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMEMENT PRESENTATION - continued

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenues include all taxes.

When the County incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the County's policy to use restricted resources first, then unrestricted resources.

Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments, and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement or results of operations. Formal budgetary accounting is not required for fiduciary funds. Since by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated in the government-wide statements.

Budget Policies

The County follows the following procedures in establishing budgetary data reflected in the financial statements:

Public hearings are conducted to obtain taxpayer comments. Prior to October 1, the budget is legally enacted through adoption of an order by the Commissioners' Court. Budgets are adopted for all funds, and budget amendments are approved by the Commissioners' Court. All appropriations lapse at year end.

Property Taxes

Property tax revenues are considered available when collected within the current period. The County levies property taxes prior to September 30 and become due on October 1 in conformity with Subtitle E, Texas Property Tax Code. Taxes are due upon receipt of the tax bill and are past due and subject to interest if not paid by January 31 of the year following the October 1 levy date. On January 31 of each year, a tax lien attaches to the property to secure the payment of all taxes, penalties, and interest ultimately imposed.

The County is permitted by the Municipal Finance Law of the State to levy taxes up to \$1.20 per \$100 of appraised valuation for general services, permanent improvements, lateral road, and jury fund purposes other than the payment of principal established by the Attorney General of the State of Texas. The tax rate for the year ended September 30, 2019 was \$.526117 per \$100 valuation.

Allowance for uncollectible tax receivables within the General Fund and Debt Service Fund is based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the County is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 3: MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMEMENT PRESENTATION - continued

Capital Assets

Capital assets, which include land, buildings and improvements, equipment, and infrastructure assets (e.g., roads and bridges) are reported in the government-wide financial statements. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated fixed assets are recorded at their estimated fair value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. The County capitalizes all capital outlay expenditures over \$5,000.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

	Estimated
Asset Class	<u>Useful Lives</u>
Buildings and improvements	50
Furniture and equipment	5-15
Infrastructure	20

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has deferred outflows of resources for the differences between projected and actual earnings for its pension plan and contributions made to the pension plan after the measurement date, but before the end of the fiscal year.

In addition to liabilities, the statement of net position will report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. In the government-wide financial statements, the County has deferred inflows of resources for the differences between expected and actual experience related to the valuation of the County's net pension asset. In the governmental fund financial statements, the County has deferred inflows of resources related to the timing of the receipts from property taxes.

Long-Term Debt

In the government-wide financial statements, long-term debt is reported as a liability in the governmental activities. The long-term debt of the County includes bonds payable.

Interfund Activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Transfers to component units are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers In and Transfers Out are netted and presented as a single "Transfers" line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single "Internal Balances" line of the government-wide statement of net position.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 3: MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMEMENT PRESENTATION - continued

Statement of Cash Flows

For purposes of the statement of cash flows, all cash and cash investments with a maturity of three months or less are considered to be cash equivalents.

Use of Estimates

The preparation of financial statements in conformity with general accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenditures during the reported period. Actual results could differ from those estimates.

Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

Nonspendable – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The County had \$105,400 classified as nonspendable at September 30, 2019.

Restricted – This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. Federal or state funds are restricted for use only for a specific use. The County had \$1,023,939 restricted for road and bridge repairs, \$586,071 for special revenue projects, and \$33,254 for future debt service requirements.

Committed – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Trustees. These amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

Assigned – This classification includes amounts that are constrained by the County Commissioners' intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Commissioners or through the Commissioners delegating this responsibility to management through the budgetary process. The County has no funds classified as assigned at September 30, 2019.

Unassigned – This classification includes the residual fund balance for the General Fund. The unassigned also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The County would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 3: MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMEMENT PRESENTATION - continued

Pensions

The fiduciary net position of the Texas County & District Retirement System (TCDRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension asset, deferred outflows of resources, and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TCDRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable accordance with the benefit terms. Investments are reported at fair value.

NOTE 4: DEPOSITS AND INVESTMENTS

The County's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the County's agent bank approved pledged securities in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

Cash Deposits

Primary Government - At September 30, 2019, the carrying amount of the County's deposits and certificates of deposit was \$6,251,912. The bank balance at September 30, 2019, was \$6,445,885. The County's cash deposits and certificates of deposit at September 30, 2019, were entirely covered by FDIC insurance and by pledged collateral held by the County's agent bank in the County's name.

Investments

The County is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must be written; primarily emphasize safety of principal and liquidity; address investment diversification, yield, and maturity and the quality and capability of investment management; and include a list of the types of authorized investments in which the investing entity's funds may be invested; and the maximum allowable stated maturity of any individual investment owed by the entity.

Statutes authorize the County to invest in 1) obligations of the U.S. Treasury or the State of Texas, 2) certificates of deposit, 3) certain municipal securities, 4) money market savings accounts, 5) repurchase agreements, 6) bankers acceptances, 7) mutual funds, 8) investment pools, 9) guaranteed investment contracts, and 10) common trust funds. The County is required by Governmental Code Chapter 2256, Public Funds Investment Act (PFIA), to adopt, implement, and publicize an investment policy. That policy must address the following areas: 1) safety or principal and liquidity, 2) portfolio diversification, 3) allowable investments, 4) acceptable risk levels, 5) expected rates of return, 6) maximum allowable stated maturity of portfolio investments, 7) maximum average dollar weighted maturity allowed based on the stated maturity date for the portfolio, 8) investment staff quality and capabilities, and 9) bid solicitation preferences for certificates of deposit.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 4: DEPOSITS AND INVESTMENTS - continued

The County's investments at September 30, 2019 are as follows:

	Cost Basis	Fair Value
Governmental Activities:		
Certificates of deposit	\$ 2,100,000	\$ 2,100,000
	2,100,000	2,100,000
Special Revenue Funds		
Certificates of deposit	20,000	20,000
	20,000	20,000
Total investments	\$ 2,120,000	\$ 2,120,000

Analysis of Specific Deposit and Investment Risk

Interest rate risk: In accordance with its investment policy, the county manages its exposure to declines in fair values by limiting the weighted average maturity portfolio to 180 days. The maximum allowable stated maturity of any individual investment owned by the county shall not exceed three years from the time of purchase. The commissioners may specifically authorize a longer maturity for a given investment within legal limits.

Credit risk: State law and County policy limit investments in public funds investment pools to those rated no lower than AAA or an equivalent rating by at least one nationally recognized rating service. As of September 30, 2018, the County had \$2,120,000 in investments.

Concentration of credit risk: The County's investment policy does not limit investments in any one issuer except that the investment portfolio shall be diversified in terms of investment instruments, maturity scheduling, and financial institutions to reduce risk of loss resulting from over-concentration of assets in a specific class of investments, specific maturity, or specific issuer.

Custodial Credit Risk: Custodial credit risk is the risk that deposits are exposed to if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the County's name. At September 30, 2019, the County was not exposed to custodial credit risk.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 5: CAPITAL ASSETS

	Beginning Balance	Additions	Disposals	Ending Balance
PRIMARY GOVERNMENT			•	
Governmental Activities:				
Capital assets not being depreciated				
Land	\$ 6,238 \$	\$	\$	6,238
Total capital assets not being depreciated	6,238			6,238
Capital assets being depreciated				
Buildings and improvements	1,503,985	115,254		1,619,239
Furniture and equipment	2,021,885	239,352		2,261,237
Vehicles	942,661	421,697	(166,064)	1,198,294
Infrastructure	4,009,883			4,009,883
Total capital assets being depreciated	8,478,414	776,303	(166,064)	9,088,653
Less accumulated depreciation for:				
Buildings and improvements	(754,239)	(54,918)		(809,157)
Furniture and equipment	(1,110,093)	(162,406)		(1,272,499)
Vehicles	(629,733)	(83,890)	121,587	(592,036)
Infrastructure	(565,121)	(115,350)		(680,471)
Total accumulated depreciation	(3,059,186)	(416,564)	121,587	(3,354,163)
Governmental activities capital assets, net	\$ 5,425,466 \$	359,739 \$	(44,477) \$	5,740,728

A summary of changes in capital assets are as follows:

Depreciation was charged to the functions as follows:

Road and bridge \$	233,724
County agent	5,068
County sheriff	26,420
General government	83,706
Volunteer fire department	27,113
Family clinic	3,310
EMS	37,223
Total depreciation expense-governmental activiti \$	416,564

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 5: CAPITAL ASSETS – continued

	Beginning Balance	Increases	Decreases		Ending Balance
Business type activities:				_	
Capital assets being depreciated					
Buildings and improvements \$	5 1,744,540 \$	5	\$	\$	1,744,540
Furniture and equipment	436,685			_	436,685
Total capital assets being depreciated	2,181,225		-		2,181,225
Less accumulated depreciation for:					
Buildings and improvements	(1,069,458)	(43,134)			(1,112,592)
Furniture and equipment	(375,704)	(20,097)			(395,801)
Total accumulated depreciation	(1,445,162)	(63,231)	_		(1,508,393)
Business type activities capital assets, net \$	736,063 \$	(63,231)	-	\$	672,832
				_	

	Beginning Balance		Increases	Decreases			Ending Balance
DISCRETELY PRESENTED COMPONENT		ı i		•		_	
UNITS							
Capital assets being depreciated							
Buildings and improvements \$	391,619	\$		\$		\$	391,619
Furniture and equipment	256,928		6,404				263,332
Total capital assets being depreciated	648,547		6,404		-		654,951
Less accumulated depreciation for:				-			_
Buildings and improvements	(182,423)		(10,164)				(192,587)
Furniture and equipment	(168,023)		(16,383)				(184,406)
Total accumulated depreciation	(350,446)		(26,547)		-		(376,993)
Business type activities capital assets, net \$	298,101	\$	(20,143)	\$	-	\$	277,958

Depreciation was charged to functions as follows:

Sterling County Senior Center \$ 9,444 Sterling Volunteer Fire Department 17,103

\$ 26,547

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 6: LONG TERM DEBT

A summary of changes in long term debt are as follows:

				Balance
	Balance			September
	October 1, 2018	Additions	Deletions	30, 2019
Tax Notes Series 2014	\$ 1,505,000	\$	\$ 745,000	\$ 760,000
Total Long Term Debt	1,505,000	 -	 745,000	760,000

Current Maturities of Long Term Debt are as follows:

Fiscal Year	Principal Interest		Total		
2020	760,000	7,182	767,182		
\$		7,182	767,182		

Long term debt at September 30, 2018 is comprised of one note issue of \$5.1 million dated May 14, 2014. These note funds will be used for road construction. This note is due in annual installments beginning February 15, 2015. Interest is 1.89% and is paid semi-annually on February 15th and August 15th of each year.

NOTE 7: RETIREMENT PLAN

Plan Description

The County provides retirement, disability and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (the TCDRS). The Commissioners are responsible for the administration of the statewide agent multi-employer public employee retirement system consisting of 780 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034.

Benefits Provided

The plan provisions are adopted by the governing body of the employer, within the options available in the state statutes governing the TCDRS (TCDRS Act). Members employed by Sterling County can retire at age 60 and above with eight or more years of service, with 30 years of service, regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of employment but must leave their accumulated contributions in the plan to receive any employer-financed benefits.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the County within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act. There are no automatic post-employment benefit changes; including automatic COLA's. Ad hoc post-employment benefit changes, including ad hoc COLA's, can be granted by the County Commissioners within certain guidelines.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 7: RETIREMENT PLAN - continued

Contributions

The County has elected the annually determined contribution rate (Variable-Rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the County based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the county is actuarially determined annually. The employee contribution rate and the employer contribution rate may be changed by the governing body of the County within the options available in the TCDRS Act.

The rate the County contributed for the months of the accounting year in 2018 and 2019 were 7.85% and 7.19% respectively. The deposit rate payable by the employee members for the calendar year 2018 and 2019 is the rate of 7.00% as adopted by the governing body of the County. The total retirement contributions made by the County for the fiscal year ended September 30, 2019 were \$193.082.

Actuarial Assumptions

The total pension asset at December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date December 31, 2018 Actuarial Cost Method Entry Age Normal

Amortization Method Level percentage of payroll, closed

Remaining Amortization Period 0 Years (based on contribution rate calculated in

12/31/18 valuation)

Asset Valuation Method 5 year smoothed value

Discount Rate 8.10%

Long-term expected Investment

Rate of Return 8.10%

Salary increases 4.9% average over career including inflation

The actuarial assumptions that determined the total pension liability as of December 31, 2018 were based on the results of an actuarial experience study for the period January 1, 2013 to December 31, 2016, except where required to be different by GASB 68.

There were no changes in assumptions or methods reflected in the December 31, 2018 actuarial valuation.

Discount Rate

The discount rate used to measure the total pension asset was 8.10%. There was no change in the discount rate since the previous year.

In order to determine the discount rate to be used, we have used an alternative method to determine the sufficiency of the fiduciary net position in all future years. This alternative method reflects the funding requirements under our funding policy and the legal requirements under the TCDRS Act:

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 7: RETIREMENT PLAN - continued

- 1) TCDRS has a funding policy where the Unfunded Actuarial Accrued Liability (UAAL) shall be amortized as a level percent of pay over 20 year closed layered periods.
- Under the TCRDS Act, the employer is legally required to make the contribution specified in the funding policy
- 3) The employer's assets are projected to exceed its accrued liabilities in 20 years or less. When this point is reached, the employer is still required to contribute at least the normal cost.
- 4) Any increased cost due to the adoption of a cost-of-living adjustment is required to be funded over a period of 15 years, if applicable.

Based on the above, the projected fiduciary net position is determined to be sufficient compared to projected benefit payments. Based on the expected level of cash flows and investment returns to the system, the fiduciary net position as a percentage of total pension liability is projected to increase from its current level in future years.

Since the projected fiduciary net position is projected to be sufficient to pay projected benefit payments in all future year, the discount rate for purposes of calculating the total pension liability and net pension liability is equal to the long-term assumed rate of return on investments. This long-term assumed rate of return should be net of investment expenses, but gross of administrative expenses. Therefore, we have used a discount rate of 8.10%. This rate reflects the long-term assumed rate of return on assets for funding purposes of 8.0%, net of all expenses, increased by .10% to be gross of administrative expenses.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS's investment consultant, Cliffwater LLC. The numbers shown are based on January 2019 information for a 10 year time horizon.

Note that the valuation assumptions for long-term expected return is re-assessed at a minimum of every four years, and is based on a 30-year time horizon; the most recent analysis was performed in 2017 based on the period January 1, 2013 to December 31, 2016. Best estimates of geometric real rates of return for each major asset class included in the target asset allocation are summarized below:

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 7: RETIREMENT PLAN - continued

		Target	Geometric Real Rate of Return (Expected minus
Asset Class	Benchmark	Allocation	inflation)
US Equities	Dow Jones US Total Stock Market Index	10.50%	5.40%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index	18.00%	8.40%
Global Equities	MSCI World (net) Index	2.50%	5.70%
International Equities – Developed	MSCI Work Ex USA (net)	10.00%	5.40%
International Equities – Emerging	MSCI Emerging Markets (net) index	7.00%	5.90%
Investment Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond Index	3.00%	1.60%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	12.00%	4.39%
Direct Lending	S&P/LSTA Leveraged Loan Index	11.00%	7.95%
Distressed Debt	Cambridge Associates Distressed Securities Index	2.00%	7.20%
REIT Equities	67% FTSE NAREIT Equity REIT's Index + 33% FRSE EPRA/NAREIT Global Rate Estate Index	2.00%	4.15%
Master Limited Partnerships (MLP's)	Alerian MLP Index	3.00%	5.35%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index	6.00%	6.30%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	13.00%	3.90%

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions</u>

At September 30, 2019, the County reported a net pension asset of \$334,999 for its proportionate share of the TCDRS's net pension liability measured at December 31, 2018. For the year ended September 30, 2019, the County recognized pension expense of \$282,330.

There were no changes of assumptions or other inputs that affected measurement of the total pension liability during the measurement period.

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 7: RETIREMENT PLAN - continued

Changes in the net pension asset for the measurement year ended December 31, 2018 are as follows:

	Increase (Decrease)				
Changes in Net Pension Liability/(Asset)	Total	Fiduciary Net	Net Pension		
	Pension	Position (b)	Liability/(Asset)		
	Liability (a)		(a) - (b)		
Balance at December 31, 2017	\$ 8,587,409	\$ 9,840,324	\$ (1,252,915)		
Changes for the year:					
Service Cost	408,170		408,170		
Interest on total pension liability	703,994		703,994		
Effect of plan changes					
Effect of economic/demographic gains or	(14,093)		(14,093)		
losses					
Effect of assumptions changes or inputs					
Refund of contributions	(59,527)	(59,527)			
Benefit payments	(561,136)	(561,136)			
Administrative expenses		(7,550)	7,550		
Member contributions		179,079	(179,079)		
Net investment income		(186,012)	186,012		
Employer contributions		200,824	(200,824)		
Other		(6,186)	6,186		
Balances as of December 31, 2018	\$ 9,064,817	\$ 9,399,816	\$ 334,999		
	-				

Discount Rate Sensitivity Analysis

The following presents the net pension liability/(asset) of the County, calculated using the discount rate of 8.10%, as well as what the County's net pension asset would be if it were calculated using a discount rate that is 1 percentage point lower (7.10%) or 1 percentage point higher (9.10%) than the current rate.

	1% Decrease in	Discount Rate	1% Increase in	
	Discount Rate	(8.10%)	Discount Rate	
	(7.10%)		(9.100%)	
Total Pension Liability	\$ 10,079,439	\$ 9,064,817	\$ 8,203,906	
Fiduciary Net Position	9,399,817	9,399,816	9,399,817	
Net Pension Liability/(Asset)	\$ 679,622	\$ (334,999)	\$ (1,195,911)	

At December 31, 2018 the County reported its share of the TCDRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Differences between expected and actual economic experience		\$ 76,439
Changes in actuarial assumptions	\$ 15,321	
Difference between projected and actual investment earnings	968,557	350,886
Contributions subsequent to the measurement date	139,278	
Total	\$ 1,123,156	\$ 427,325

NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2019

NOTE 7: RETIREMENT PLAN - continued

\$139,278 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended September 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended Septembe	er 30:
2020	\$ 201,973
2021	82,353
2022	77,631
2023	194,596
2024	
Thereafter	
	\$ 556,553

NOTE 8: RISK MANAGEMENT

The County is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2018, the County purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage for each of the past three years.

NOTE 9: FINANCIAL INSTRUMENTS

The County has estimated that the fair value of all financial instruments (none of which is held for trading purposes) at September 30, 2019, does not differ materially from their aggregate carrying values recorded in the accompanying statement of financial position. The estimate is based on the assumption that fair value approximates carrying values due to short initial maturities. Financial instruments consist of cash, accounts receivables, prepaid expenses, accounts payable, and payroll liabilities.



		D 1 .						Variance
	_	Budgeted	d Am			1		Favorable
D	_	Original		Final		Actual	-	(Unfavorable)
Revenues	Ф	2 177 210	Ф	2 155 210	Ф	2 200 262	Ф	22.045
Property taxes	\$	3,177,218	\$	3,177,218	\$	3,200,263	\$	23,045
Fees		127,400		127,400		136,838		9,438
Fines and forfeitures		265,000		265,000		343,481		78,481
Clinic revenue		135,000		135,000		108,653		(26,347)
Investment earnings		20,000		20,000		58,008		38,008
Rental revenues		2,400		2,400		2,400		
Intergovernmental		300,734		300,734		173,386		(127,348)
EMS revenue		73,000		73,000		84,747		11,747
Miscellaneous	_	318,968		318,968		248,408		(70,560)
Total Revenues		4,419,720		4,419,720	_	4,356,184	-	(63,536)
Expenditures								
Current:								
General government		784,174		808,629		566,542		242,087
County judge		95,350		95,350		94,575		775
County and district clerk		137,524		137,524		129,550		7,974
Justice of the peace		104,462		104,462		102,166		2,296
County attorney		91,204		91,204		88,043		3,161
County treasurer		73,378		73,378		69,473		3,905
County tax collector		103,318		103,318		98,141		5,177
County building operations		233,300		232,150		219,610		12,540
County sheriff		427,736		419,740		426,672		(6,932)
County agent		62,173		67,954		63,939		4,015
Trapper		76,800		76,800		76,800		
Senior citizens		37,400		37,400		37,400		
Volunteer fire department		50,000		50,000		50,000		
Clinic		330,380		366,647		359,684		6,963
EMS		240,147		243,170		231,354		11,816
Capital outlay		660,622		637,770		586,320		51,450
Total Expenditures	_	3,507,968		3,545,496		3,200,269		345,227
Excess (deficiency) of revenues								
over expenditures		911,752		874,224		1,155,915		281,691
OTHER FINANCING SOURCES (USE	S)							
Transfers in (out)		(911,752)		(911,752)		(824,161)		87,591
Total other financing sources (uses)	_	(911,752)		(911,752)		(824,161)		87,591
Net Change in Fund Balance				(37,528)		331,754		369,282
Fund Balance - Beginning	_	3,892,454		3,892,454		3,892,454		
Fund Balance - Ending	\$	3,892,454	\$	3,854,926	\$	4,224,208	\$	369,282

Г	OK IHI	Budgeted Am	•		Variance Favorable
	_	Original	Final	Actual	(Unfavorable)
Revenues	Ф	521 000	521 000	50 (010	5.002
Property taxes	\$	521,909 \$	521,909 \$	526,912 \$	5,003
Licenses and permits		132,100	132,100	115,150	(16,950)
Fees		2,200	2,200	1,121	(1,079)
Investment earnings		600	600	19,061	18,461
Intergovernmental		40.000	40.000	15 400	(22.522)
Miscellaneous	_	40,000	40,000	17,480	(22,520)
Total Revenues	_	696,809	696,809	679,724	(17,085)
Expenditures					
Commissioner's salary		82,320	82,320	82,320	
Road foreman salary		46,000	46,000	46,000	
Landfill salary		4,007	4,007	3,571	436
Cell phone allowance		1,800	1,800	1,800	
Road salary		74,031	74,031	74,031	
Social security		15,925	15,946	15,891	55
Group hospital insurance		77,600	77,600	76,462	1,138
Retirement		15,322	15,329	15,278	51
Permit and landfill fees		15,000	15,000	9,067	5,933
Fuel and oil		30,000	39,359	39,382	(23)
Supplies		1,200	1,200	1,095	105
County barn maintenance		13,024	12,996	6,697	6,299
Telephone		2,250	2,539	2,539	.,
Travel expenses		5,000	4,711	2,826	1,885
Utilities		2,350	3,314	3,046	268
Machine parts and repairs		45,000	164,101	164,101	
Road materials and repairs		140,000	63,503	29,345	34,158
Lateral road funds		6,880	6,880	6,880	,
Miscellaneous expense		4,100	4,100	2,193	1,907
Professional fees		15,000	,	,	,
Capital outlay		100,000	62,073	67,073	(5,000)
Total Expenditures		696,809	696,809	649,597	47,212
Excess (deficiency) of revenues over expenditures	_			30,127	30,127
OTHER FINANCING SOURCES (U Transfers in (out) Total other financing sources (uses)	SES)				
Net Change in Fund Balance	_			30,127	30,127
Fund Balance - Beginning	_	993,812	993,812	993,812	
Fund Balance - Ending	\$ _	993,812 \$	993,812 \$	1,023,939 \$	30,127

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

<u>Last 10 Years (will ultimately be displayed)</u> YEARS ENDED DECEMBER 31

	 2014	2015	2016
Total Pension Liability			
Service cost	\$ 355,211 \$	348,418 \$	470,366
Interest (on the Total Pension Liability)	583,273	623,188	653,432
Changes of benefit terms	-	(70,584)	-
Effect of economic/demographic (gains)	20,568	(89,476)	(306,213)
Change of assumptions	-	103,678	-
Benefit payments, including refunds	 (408,001)	(553,159)	(618,930)
Net Change in Total Pension Liability	 551,051	362,065	198,655
Total Pension Liability - Beginning	 7,226,779	7,777,830	8,139,895
Total Pension Liability - Ending (a)	\$ 7,777,830 \$	8,139,895 \$	8,338,550
Plan Fiduciary Net Position			
Contributions - Employer	192,443	186,747	183,790
Contributions - Employee	164,281	172,458	179,182
Net Investment Income	568,189	(140,407)	633,338
Benefit payments, including refunds	(408,001)	(553,159)	(618,930)
Administrative Expense	(6,635)	(6,257)	(6,877)
Other	(48,015)	49,291	(40,041)
Net Change in Plan Fiduciary Net Position	 462,262	(291,327)	330,462
Plan Fiduciary Net Position - Beginning	 8,377,866	8,840,128	8,548,802
Plan Fiduciary Net Position - Ending (b)	\$ 8,840,128 \$	8,548,801 \$	8,879,264
Net Pension Liability - Ending (a)-(b)	\$ (1,062,298) \$	(408,906) \$	(540,714)
Plan Fiduciary Net Position as a Percentage			
of Total Pension Liability	113.66%	105.02%	106.48%
Covered Employee Payroll	\$ 2,346,870 \$	2,463,681 \$	2,559,748
Net Pension Liability as a Percentage of Covered Employee Payroll	-45.26%	-16.60%	-21.12%

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

Last 10 Years (will ultimately be displayed)

YEARS ENDED DECEMBER 31

	 2017	2018
Total Pension Liability		
Service cost	\$ 416,856 \$	408,170
Interest (on the Total Pension Liability)	681,611	703,994
Changes of benefit terms	-	-
Effect of economic/demographic (gains)	(201,131)	(14,093)
Change of assumptions	45,961	-
Benefit payments, including refunds	 (694,438)	(620,663)
Net Change in Total Pension Liability	248,859	477,408
Total Pension Liability - Beginning	 8,338,550	8,587,409
Total Pension Liability - Ending (a)	\$ 8,587,409 \$	9,064,817
Plan Fiduciary Net Position		
Contributions - Employer	203,229	200,824
Contributions - Employee	172,228	179,079
Net Investment Income	1,290,932	(186,012)
Benefit payments, including refunds	(694,438)	(620,663)
Administrative Expense	(6,544)	(7,550)
Other	 (4,347)	(6,186)
Net Change in Plan Fiduciary Net Position	 961,060	(440,508)
Plan Fiduciary Net Position - Beginning	 8,879,264	9,840,324
Plan Fiduciary Net Position - Ending (b)	\$ 9,840,324 \$	9,399,816
Net Pension Liability - Ending (a)-(b)	\$ (1,252,915) \$	(334,999)
Plan Fiduciary Net Position as a Percentage		
of Total Pension Liability	114.59%	103.70%
, and the second		
Covered Employee Payroll	\$ 2,460,401 \$	2,558,266
Net Pension Liability as a Percentage of		
Covered Employee Payroll	-50.92%	-13.09%

Schedule of Employer Contributions

<u>Texas County & District Retirement System</u>

Year Ending December 31,	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll	Actual Contribution as a Percentage of Covered Payroll
2009	216,844	716,844	(500,000)	1,816,118	39.5%
2010	216,211	216,211	-	1,930,456	11.2%
2011	161,830	177,057	(15,227)	1,770,565	10.0%
2012	162,293	182,969	(20,676)	1,829,690	10.0%
2013	165,898	171,022	(5,124)	1,998,768	8.6%
2014	192,443	192,443	-	2,346,870	8.2%
2015	186,747	186,747	-	2,463,681	7.6%
2016	183,790	183,790	-	2,559,748	7.2%
2017	203,229	203,229	-	2,460,401	8.3%
2018	200.824	200,824	-	2,558,266	7.9%

Notes to Schedule:

Valuation Date: Actuarially determined contribution rates are calculated each December 31, two years prior

to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age
Amortization Method	Level of percentage of payroll, closed
Remaining Amortization Period	0.0 years (based on contribution rate calculated at 12/31/2018 valuation)
Asset Valuation Method	5-year smoothed market
Inflation	2.75%
Salary Increases	Varies by age and service. 4.9% average over career including inflation.
Investment Rate of Return	8.0%, net of investment expenses, including inflation
Retirement Age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Health Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014
Changes in Assumptions and Methods Reflected in the	2015: New inflation, mortality and other assumptions were reflected
Schedule of Employer Contributions	2017: New mortality assumptions were reflected
Changes in Plan Provisions Reflected in the Schedule	2015, 2016 and 2018: No changes in plan provisions were reflected 2017:New Annuity purchase Rates were reflected for benefits earned after 2017



$\frac{\text{COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS}}{\text{SEPTEMBER 30, 2019}}$

		Jury Fund		Records Management		Courthouse Security		Technology Fund
ASSETS Cash and cash investments Investments Accrued interest receivable	\$	117,263 300,000 339	\$	30,138	\$	73,546 20,000 64	\$	10,135
Total Assets	\$_	417,602	\$_	30,138	\$	93,610	\$_	10,135
LIABILITIES Accrued interest payable DEFERRED INFLOWS OF RESOURC Deferred Revenue Total Liabilities and deferred inflows of resources	\$ _ ES _		\$ <u>_</u>		\$_		\$_	
FUND BALANCE Restricted Unassigned	_	417,602		30,138	- -	93,610	. <u>-</u>	10,135
Total Fund Balance	_	417,602		30,138		93,610	· <u>-</u>	10,135
Total Liabilities and Fund Balance	\$_	417,602	\$_	30,138	\$	93,610	\$_	10,135

	Court Technology		District Records Archive	_	Sheriff Special Revenue Fund		Clerk Records Archive		Total Nonmajor Governmental Funds
\$	4,764	\$	2,341	\$	2,237	\$	25,244	\$	265,668 320,000 403
\$_	4,764	\$	2,341	\$	2,237	\$	25,244	\$	586,071
\$_		\$		\$		\$		\$	
-		,							
-		,				-		- , ,	
_	4,764		2,341	_	2,237		25,244	_	586,071
_	4,764		2,341		2,237		25,244		586,071
\$_	4,764	\$	2,341	\$	2,237	\$	25,244	\$	586,071

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - $\frac{\text{NONMAJOR GOVERNMENTAL FUNDS}}{\text{FOR THE YEAR ENDED SEPTEMBER } 30,2019}$

	Jury Fund	Records Management	Courthouse Security	Technology Fund
REVENUES:				
Property taxes \$	28,257	\$	\$	
Fees	5,079	4,413	13,500	12,701
Intergovernmental	6,409	1,544		
Investment earnings	3,586	478	1,240	158
Total Revenues	43,331	6,435	14,740	12,859
EXPENDITURES:				
Current:				
Salaries and benefits	3,142			
Other operating	27,425	2,463	1,981	10,999
Total Expenditures	30,567	2,463	1,981	10,999
EXCESS (DEFICIT) OF REVENUES				
OVER EXPENDITURES	12,764	3,972	12,759	1,860
OTHER FINANCING SOURCES: Transfers from other funds Total Other Financing Sources				
-				
NET CHANGE IN FUND BALANCE	12,764	3,972	12,759	1,860
FUND BALANCE - BEGINNING	404,838	26,166	80,851	8,275
FUND BALANCE - ENDING \$	417,602	\$ 30,138 \$	93,610 \$	10,135

-	Court Technology	District Records Archive	•	Sheriff Special Revenue Fund	_	Clerk Records Archive	į į	Total Nonmajor Governmental Funds
\$;	\$	\$	9	\$		\$	28,257
	678	530				4,465		41,366
	74	2		362		29		8,315 5,567
-			•		-			2,207
-	752	532		362	_	4,494		83,505
				1 212		(225		3,142
-				1,213	-	6,325		50,406
-				1,213	_	6,325		53,548
	752	532		(851)		(1,831)		29,957
-					_			
	752	532		(851)		(1,831)		29,957
-	4,012	1,809		3,088	_	27,075		556,114
\$	4,764	\$ 2,341	\$	2,237	\$	25,244	\$	586,071

COMBINING STATEMENT OF NET POSITION - COMPONENT UNITS SEPTEMBER 30, 2019

	_	Sterling Volunteer Fire Department	 Sterling County Senior Citizens	•	Total Component Units
ASSETS					
Current:					
Cash and investments	\$	45,504	\$ 5,350	\$	50,854
Total current assets	_	45,504	5,350	•	50,854
Noncurrent assets:					
Property and equipment, net		92,607	185,351		277,958
Total noncurrent assets	_	92,607	 185,351		277,958
TOTAL ASSETS	_	138,111	 190,701	•	328,812
LIABILITIES					
Accounts Payable		1,462			1,462
Total Liabilities	_	1,462		•	1,462
NET POSITION					
Net investment in capital assets		92,607	185,351		277,958
Unrestricted	_	44,042	 5,350		49,392
TOTAL NET POSITION	\$_	136,649	\$ 190,701	\$	327,350

COMBINING STATEMENT OF ACTIVITIES - COMPONENT UNITS FOR THE YEAR ENDED SEPTEMBER 30, 2019

		Sterling Volunteer Fire Department		Sterling County Senior Citizens	Total Component Units
REVENUES:	-	•	•		
Fees and charges for services	\$		\$	6,589	\$ 6,589
Donations		2,960		2,544	5,504
Intergovernmental		49,999		37,950	87,949
Investment earnings		13			13
Miscellaneous	-	31		314	345
Total Revenues	-	53,003		47,397	 100,400
EXPENDITURES:					
Current:					
Salaries and benefits				24,600	24,600
Occupancy costs		5,052		8,505	13,557
Repairs and supplies		33,960		11,595	45,555
Depreciation		17,103		9,444	26,547
Other operating	-	5,818		4,176	9,994
Total Expenditures	-	61,933	-	58,320	 120,253
EXCESS (DEFICIT) OF REVENUES					
OVER EXPENDITURES		(8,930)		(10,923)	(19,853)
NET POSITION - BEGINNING OF YEAR	-	145,579		201,624	 347,203
NET POSITION - END OF YEAR	\$	136,649	\$	190,701	\$ 327,350

ROBERTS & MCGEE, CPA

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Commissioner's Court Sterling County, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Sterling County, Texas, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise Sterling County, Texas' basic financial statements, and have issued our report thereon dated February 6, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Sterling County, Texas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Sterling County, Texas' internal control. Accordingly, we do not express an opinion on the effectiveness of Sterling County, Texas' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Sterling County, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Roberts & McGee, CPA

Abilene, Texas, February 6, 2020